

## Legislative Update

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## House Democrats propose \$1.3 billion to meet McCleary

The 2013-15 operating budget proposal released by House Appropriations Chair Ross Hunter, D-Medina, would invest \$1.3 billion to the state's redefined program of basic education. The proposal includes funding for transportation, Materials, Supplies, and Operating Costs (MSOC), and full-day kindergarten and smaller K-3 class sizes for high poverty schools.

Also included in the proposal is funding to support an additional 80 instructional hours for grades 7-12 and \$30 million for implementation of the new teacher and principal evaluation. And, unlike any of the proposals to date, the House Democratic budget would start to pay for administrative and classified employee gaps in compensation that are currently funded by local levies.

"We believe this is an honest, responsible and sustainable budget that will help move our state forward over the next two years," said House Democratic Majority Leader Pat Sullivan, D-Covington.

Sullivan was joined by House Appropriations Committee chairman Ross Hunter, D-Medina, and House Finance Committee chairman Reuven Carlyle, D-Seattle. Hunter described how they would spend new investments to meet the state's K-12 education obligation under McCleary, while Carlyle shared the caucus vision and approach for how they would pay for the new investments.

Carlyle said McCleary was a game changer and the Legislature could no longer afford ignore the 640 tax exemptions, tax preferences, or tax credits that have been enacted over the years. "We will bring a new level of rigor and review to existing tax exemptions," he said, stating that some preferential policies are valuable while others don't stack up against the need to fund public schools and services for the state's most vulnerable citizens.

The proposal aligns perfectly with the priorities adopted by the WSSDA Legislative Assembly and Board of Directors for the 2013 session. At the top of the list is implementation through a phased-in approach of ESHB 2261 (2009), starting with transportation and MSOC to relieve pressure on local levy dollars being used to meet state obligations, and making substantial investments through 2018.

The House Democrat's two-year spending plan would suspend I-732 for a savings of \$295 million; the Senate budget permanently repeals the initiative.

To bridge the shortfall and make a significant down payment to meet McCleary, House Democrats would increase revenues by \$1 billion through a combination of tax extensions, new revenues, and closing 15 tax preferences or exemptions. The approach is very different from the Senate's, which relied on fund transfers, projected savings, and permanent reprioritization of funds.

| Activity Funded Enhancement   | Senate (31-18)<br>ESSB 5034   | House<br>PSSB 5034   | Governor Inslee priorities  | House<br>Republicans<br>(PSHB 1057)   |
|---|---|--|---|---|
| Maintenance, Supplies and Operational Costs (MSOC)  Senate would make a 17 percent increase in the 2013-14 school year and 100 percent funding for the 2014-15 school year  | \$520 million   | \$461.2 million  | \$466.8 million   | \$128 million   |
| <ul><li>Transportation</li><li>Senate would fully fund in the 2013-14 school year</li></ul>   | \$197.5 million   | \$144 million  | \$198 million   | Not included  |
| Class size reductions  The House Democrat   | Not included  | \$225.3 million  | \$128 million   | \$302 million   |
| proposal would reduce K-3 class sizes from 25.23 students to 23.58 students for 2013-14, and to 21.94 in 2014-15; for high poverty schools, it would decrease from 24.10 to 22.68 in 2013-14, and to 21.26 in 2014-15 | Senate made conscious decision not to fund this go-around   | House funds K-3  | Governor would<br>fund high poverty,<br>K-1 first   | House<br>Republicans<br>would fully fund K-<br>2  |
| Full-day kindergarten   | \$41 million  | \$91.5 million   | \$116 million   | \$229 million   |
|   | Senate would fund high poverty schools first, increasing the percentage of schools funded from 22 percent to 30 percent in 2013-14 and to 35 percent in 2014-15 school year | House Ds would increase from 22 percent to 37.6 percent in 2013-14 school year and to 53.2 percent in the 2014-15 school year  Note: budget notes say 59.6% in 2014-15 | Governor would<br>fund high poverty<br>schools first,<br>increasing the<br>percentage of<br>schools funded<br>from 22 percent<br>to 50 percent, at<br>class sizes of 20 | House Republicans would fund 100 percent of all kindergarten classes by the 2014-15 school year |
| Increased instructional hours from 1,000 to 1,080 for grades 7 – 12 • Governor indicated this would lead to 1,400 new   | Not included  | \$63.4 million   | \$98 million  | \$158 million   |

| •   | positions and that the funding was not tied to a 24-credit diploma as described by the State Board of Education House Republicans boosted instructional hours by 1.1111 per week in the 2013-14 school year and 2.2221 hours per week in the 2014-15 school year |               |  |                |              |
|-----|--|---------------|--|----------------|--------------|
| cla | lary Allocation for assified and administrative laries  House would increase above maintenance level classified salary allocations by \$3,008 and for administrator salary allocations by \$11,378 for the 2013-14 and 2014-15 school years.                     | Not included  | \$117.8 million<br>(classified)<br>\$100.5 million<br>(administrative) | Not included   | Not included |
| Pro | Senate would fund teacher evaluation training Governor would fund 18 hours of state-directed training for school-based staff O Proposal equates to one additional hour every other week O This equates to a 1.25 percent increase in the salary allocation       | \$10 million  | \$30 million   | \$90.4 million | Not included |
| Lea | arning Assistance Program  | \$241 million | \$22.7 million   | \$28 million   | Not included |
| •   | Governor would make new  | Senate would  | House would  |                |              |

 Governor would make new investments in Learning Assistance Program (LAP) funds to address dropout prevention in grades 6-9.

o Districts with a dropout rate exceeding 16

Senate would make significant investments in LAP for reading, writing and math for K-12, using evidence-based House would increase LAP instructional hours as part of a Career and College Ready plan, with full

percent based on students who start in the 9<sup>th</sup> grade and graduate would be required to use targeted strategies.

strategies.
Funding would come from consolidation of a number of different grant and statewide programs (see proviso consolidation below).

implementation by the 2017-18 school year.

Governor would add funding to LAP to focus on getting students to standard in 3<sup>rd</sup> grade reading assessments.

See LAP above

\$12.5 million

\$22 million

Not included

- No strings in the first year.
- In the second year, for schools with not reaching 60 percent 3<sup>rd</sup> grade reading standard, evidence-based programs must be used.

See LAP above

## Transitional Bilingual Instruction Program (TBIP)

- Governor would make
   Transitional Bilingual
   Instruction Program (TBIP)
   enhancement for students
   who exit the program for
   up to two years of
   additional instructional
   support.
  - The accountability is based on length of time in TBIP.
  - When the average exceeds five years, the school will be required to implement evidence-based strategies.

\$5.7 million

Senate would make TBIP enhancement for students who exit the program, beginning with the 2014-15 school year. \$11.9 million

House would fund increased instructional hours for two years following exit from the program. Not included

School turnaround – Required Action District state funding (SB 5329)

Senate would fund 10
 RADs at about \$1 million

\$10.2 million

Not included

\$12.5 million

\$10 million FY14

only

each in the second fiscal year, 2014-15 school year

| STEM Alliance Partnership  | \$253,000  |  | \$10.9 million | Not included |
|--|--|--|----------------|--------------|
| Principal residency pilot program  | Not included   | Not included   | \$4.1 million  | Not included |
| <ul> <li>In-school mentor and beginning teacher support (BEST):</li> <li>\$2,500 stipend first year; \$\$1,250 next two years for mentors</li> <li>\$2,200 stipend first year; \$1,000 next two years for beginning teacher participating in the program</li> <li>Mentors may have no more than two beginning teachers</li> <li>Stipends would pay for two additional hours per week in the first year and one additional hour in the second year</li> </ul> | Not included   | Not included   | \$37.5 million | Not included |
| Strategic Innovation Grant Grants would be provided as incentives for hard-to-fill subject areas and challenging schools' assignments, among other evidence- and research-based compensation strategies.   | \$5 million  | Not included   | Not included   | Not included |
| Sections 501 and 513 individual budget provisos  • House and Senate budgets direct OSPI to report on the outcomes of the various provisos  | Senate would consolidate a number of disparate budget provisos for a savings of \$37 million; put into LAP total amount above. | House shifted<br>some provisos to<br>other sections,<br>does not appear<br>to have<br>eliminated any of<br>the provisos. |                |              |

Yesterday the Senate Majority Caucus released a proposed substitute to the two-year construction budget, including \$487 million in maintenance level funding for School Construction Assistance Program (SCAP) projects. The proposal does not include additional funding for energy efficiency grants and the small repair program, both of which have been funded in previous years, and makes no new skills center appropriations.

Senate Majority Capital Budget Chairman Jim Honeyford, R-Sunnyside, had previously proposed – and the Senate passed – an early action school construction budget that has languished in the House Capital Budget Committee for more than a month. SSB 5445 is scheduled for a public hearing Friday, April 12 at 8 a.m. The committee also will hold a work session on school construction assistance.

Today House Capital Budget Chairman Hans Dunshee, D-Snohomish, and Ranking Member Judy Warnick, R-Moses Lake, released their budget proposal. Here's a look at how it stacks up against the Senate budget proposal and former Governor Chris Gregoire's budget submitted last December.

| Activity funded                               | Senate Proposed<br>(PSSB 5035) | House Proposed<br>(PSHB 1089) | Gregoire<br>(HB 1089) | Comments  |
|---|--------------------------------|-------------------------------|-----------------------|---|
| School Construction Assistance Program (SCAP) | \$487.5 million                | \$494.8 million               | \$496.6 million       | <ul> <li>Senate funds maintenance level</li> <li>House changes space allocation for funding assistance for districts with senior or four-year high schools with fewer than 400 students, as outlined in WAC 392-343-035, to be computed in accordance with the following formula:         <ul> <li>0-200 students –</li> <li>42,000 square feet</li> <li>201-300 – 48,000 square feet</li> <li>301 or more – 52,000 square feet</li> </ul> </li> <li>Gregoire funded at policy level</li> </ul> |
| Small Repair<br>Grants                        | Not included                   | Not included                  | \$10 million          |   |
| Energy Efficiency<br>Grants                   | Not included                   | \$15 million                  | Not included          |   |
| Emergency Repair<br>Pool                      | \$500,000                      | Not included                  | \$500,000             | New this year. Emergency<br>funds to be spent in accordance<br>with WAC 392-343-600-615   |
| Kindergarten full-<br>day expansion           | Not included                   | Not included                  | \$10 million          | <ul><li>House proposed</li><li>Gregoire funding for capacity needs</li></ul>  |

| School Security<br>Improvement<br>Grants (SB 5197) | \$10 million | Not included | Not included | Senate funding would<br>support SSB 5197 as it<br>passed the Senate.  |
|--|--------------|--------------|--------------|---|
| Distressed<br>Schools (Seattle)                    | Not included | \$10 million | Not included | House would fund capital improvements in Seattle Public Schools to address extraordinary current and projected enrollment growth and facility preservation needs of the district.   |
| Tahoma School<br>District                          | Not included | \$4 million  | Not included | House would provide<br>funding to purchase<br>property from King County<br>to site a school within<br>Tahoma School District.   |
| Study of SCAP                                      | \$250,000    | Not included | Not included | Senate would direct OSPI to make recommendations on how the school construction assistance program can better support state policy objectives to reform and improve public education. Areas to be considered include:  Access to STEM;  Smaller class sizes for grades K-3;  Increased efficiency for |

Multiple release dates for SCAP;

use of high-cost specialized facilities, such as skills centers and community colleges;

- Possible opportunities to increase efficiency through consolidation.
- Report due Sept. 1, 2014.
- Report must include recommendations and projected costs and benefits.